REQUEST FOR PUBLIC COMMENT REGARDING THE PROJECT GROUP'S PROPOSED AMENDMENT TO ADD CROSS REFERENCE SHEET STANDARDS FOR NASAA GUIDELINES FOR REGISTRATION OF ASSET- BACKED SECURITIES.

To: NASAA Members

From: NASAA Direct Participation Programs Policy Project Group

Date: September 21, 2011

The NASAA Board of Directors has authorized release for public comment the following amendment to add cross reference sheets in the NASAA Guidelines for the Registration of Asset Backed Securities. This is to aid the examiner and applicant for registration in complying with the NASAA Guidelines. The proposed cross reference sheets do not add or detract from existing Guideline provisions. Paraphrased terms for the cross reference sheets are not intended to interpret Guideline provisions or offer less compliance to the applicant. The public comment period will last for 30 days from the date of release listed above.

Most sets of NASAA Guidelines define the term "Cross Reference Sheet," require it to be filed and offer the format of a cross reference. Applicants often file cross-reference sheets voluntarily to expedite the review process. First time applicants that are unfamiliar with the examination of the offerings by NASAA jurisdictions may not have knowledge of the requirement to file a cross reference sheet or the format to use with the application. The proposal will assist issuers that may be filing applications for registration. The proposal will provide the Administrator with the authority to require the cross-reference sheet.

Comments on the proposed amendments in this proposal are invited. To facilitate consideration of comments, please send comments to each Project Group members and the NASAA Legal Department. An addressee roster is set forth below. We encourage, but do not require comments to be submitted by e-mail. We also welcome any general comments on cross reference sheets and the need to file them.

Mark Heuerman Ohio Division of Securities 77 South High Street, 22nd Floor Columbus, OH 43215-6131 mark.heuerman@com.state.oh.us

Susan Baker-Toth Arizona Corporations Commission Securities Division 1300 West Washington Street, 3rd Floor Phoenix, AZ 85007 <u>sbakertoth@azcc.gov</u>

Megan Campbell Texas Securities Board 208 East 10th Street, 5th Floor Austin, TX 78701 <u>mcampbell@ssb.state.tx.us</u> Lynn Hammes Office of the Securities Commissioner 618 South Kansas Avenue Topeka, KS 66603-3804 <u>lynn.hammes@ksc.ks.gov</u>

Joy R. Sakamoto-Wengel Office of the Maryland Attorney General Division of Securities 200 St. Paul Place, 25th floor Baltimore, MD 21202 jsakamoto@oag.state.md.us

Jonna Stratton Pennsylvania Securities Commission Eastgate Office Building 1010 North 7th Street, 2nd Floor Harrisburg, PA 17102-1410 jostratton@state.pa.us Patrick Uket New Jersey Department of Law & Public Safety Bureau of Securities P.O. Box 47029 Newark, NJ 07101 <u>uketp@lps.state.nj.us</u> Joe Opron NASAA Counsel 750 First Street, N.E., Suite 1140 Washington, DC 20002 jjo@nasaa.org A) Add new section I.B.12. Reorder existing I.B.12. through I.B.36. to I.B.13. through I.B.37. Add new section X. "Miscellaneous" and X.A. "Cross Reference Sheet Requirement and General Instructions." Add new section 'Asset Backed Guidelines Cross Reference Sheet' for a sample cross reference sheet – Statements of Policy for the Registration of Asset Backed Securities and reorder

Add a new I.B.12.

12. CROSS REFERENCE SHEET: A compilation of the guideline sections, referenced to the page of the PROSPECTUS, TRUST AGREEMENT, or other exhibits, and justification of deviation from the guidelines.

Reorder existing I.B.12. through I.B.36. to I.B.13. through I.B.37.

- 13. ELIGIBLE ASSETS . . .;
- 14. INVESTMENT GRADE ...
- 15. ISSUER . . .
- 16. LIQUIDATION EXPENSES...
- 17. NET WORTH . . .
- 18. OBLIGOR . . .
- 19. OPERATING ACCOUNT . . .
- 20. ORIGINATION FEES . . .
- 21. ORIGINATOR ...
- 22. ORGANIZATIONAL AND OFFERING EXPENSES...
- 23. PERSON . . .
- 24. PAYING AGENT . . .
- 25. PROSPECTUS ...
- 26. RATING AGENCY . . .
- 27. SECURITY HOLDERS ...
- 28. SERVICER . . .
- 29. SERVICING AGREEMENT ...
- 30. SERVICING FEES . . .
- 31. SPECIAL PURPOSE ENTITY ...
- 32. SPONSOR . . .
- 33. STATED RATE OF RETURN ...
- 34. TRUST ACCOUNT . . .
- 35. TRUST AGREEMENT...
- 36. TRUSTEE . . .
- 37. TRUSTEE FEES

Add new section X. Miscellaneous and X.A. Cross Reference Sheet Requirement.

X. MISCELLANEOUS

A. Cross Reference Sheet Requirement and General Instructions.

1. The CROSS REFERENCE SHEET, as required by the ADMINISTRATOR, shall be included with the application for registration.

2. Sections which are not applicable should be noted as such and explained.

3. Provisions which vary from the Guidelines must be explained by footnote. Footnotes should be numbered sequentially in the column designated Footnotes and should be presented on a rider or presented as endnotes.

4. The last page of the Cross Reference Sheet should be signed by the person executing the Form U-1 or other registration application.

Add the new sample cross reference sheet after new section X. Miscellaneous.

ASSET-BACKED SECURITIES GUIDELINES CROSS REFERENCE SHEET

Name of Applicant

| <u>Guideline Section</u> | <u>Section Number</u> <u>Trust Agreement</u> | <u>Page Number</u> <u>Prospectus</u> | <u>Endnote</u> |
|---------------------------------|---|---|----------------|
| I.B. Definitions | | | |
| 1. Acquisition Cost | | | |
| 2. Acquisition Criteria | | | |
| 3. Acquisition Expenses | | | |
| 4. Administrator | | | |
| 5. Affiliate | | | |
| 6. Allowed Expenses | | | |
| 7. Asset Backed Securities | | | |
| 8. Cash Flow | | | |
| 9. Collection Accounts | | | |
| 10. Conversion Expenses | | | |
| 11. Credit Enhancement | | | |
| 12. Cross Reference Sheet | | | |
| 13. Eligible Assets | | | |
| (a) Homogenous | | | |
| (b) Reasonable | | | |
| Valuation | | | |
| (c) Easily Liquidated | | | |
| (d) Predictable Cash | | | |
| Flow | | | |
| 14. Investment Grade | | | |
| 15. Issuer | | | |
| 16. Liquidation Expenses | | | |
| 17. Net Worth | | | |
| 18. Obligor | | | |
| 19. Operating Account | | | |
| 1 0 | | | |

| <u>Guideline Section</u> | <u>Section Number</u> <u>Trust Agreement</u> | Page Number Prospectus | Endnote |
|---------------------------------|---|---------------------------|----------------|
| 20. Origination Fees | | | |
| 21. Originator | | | |
| 22. Organizational & | | | |
| Offering Expenses | | | |
| 23. Person | | · | |
| 24. Paying Agent | | · | |
| 25. Prospectus | | | |
| 26. Rating Agency | | | |
| 27. Security Holders | | | |
| 28. Servicer | | | |
| 29. Servicing Agreement | | | |
| 30. Servicing Fees | | | |
| 31. Special Purpose Entity | | | |
| 32. Sponsor | | | |
| 33. Stated Rate of Return | | | |
| 34. Trust Account | | <u> </u> | |
| 35. Trust Agreement | | | |
| 36. Trustee | | | |
| 37. Trustee Fees | | <u> </u> | |
| 37. Hustee Pees | | | |
| II. Requirements of Sponsor | | | |
| A. Experience | | | |
| B. Financial Condition | | · | |
| 1. Solvency | | | |
| 2. Financial Statements | | · | |
| C. 1. Credit Enhancements | | · | |
| (a) Exception-Investment | | | |
| Grade | | | |
| D. Portfolio Characteristics | | | |
| 1. Sponsor Demonstrates | | | |
| Cash Flow Unless | | | |
| Investment Grade | | | |
| 2. Liquidation Cash Flow | | | |
| Unless Investment | | | |
| Grade | | | |
| | | | |
| 3. Eligible Asset | | | |
| Disclosure | | | |
| (a) Outstanding Balance | | | |
| (b) Outstanding Balance | | | |
| as a % of offering | | | |
| (c) Current Cash Flow as | | | |
| | | | |

| <u>Guideline Section</u> | <u>Section Number</u> Trust Agreement | Page Number Prospectus | Endnote |
|--|--|---------------------------|----------------|
| a % of offering | _ | | |
| (d) Default Description | | | |
| (e) Amount in Default | | | |
| (f) Amount in Default as a | | | |
| % of offering | | | |
| (g) Amount in Default as | | | |
| a % of Credit | | | |
| Enhancement | | | |
| E. Stated Rate of Return | | | |
| F. Asset Selection | | | |
| 2. Random if from | | | |
| Sponsor unless | | | |
| reasonable | | | |
| G. Asset Repurchases & | | | |
| Substitutions | | | |
| 1. Eligible Assets | | | |
| substituted as collateral | | | |
| 2. Eligible Assets 15% or | | | |
| less of pool | | | |
| 3. Fair Price | | | |
| 4. Equal or Greater cash | | | |
| flow, liquidation, and term CPA verified | | | |
| | | | |
| 5. Rating maintained 6. Report to Trustee | | | |
| 7. Repurchase obligation | | | |
| disclosed | | | |
| H. Reinvestment of Excess | | | |
| Cash Flow | | | |
| I. Distributions to Sponsor & | | | |
| Residual Owners | | | |
| 1.(a) Circumstances | | | |
| Disclosed | | | |
| (b) No impairment of | | | |
| subsequent payments | | | |
| | | | |
| | | | |
| 2. Credit Quality not | | | |
| impaired unless | | | |
| investment grade | | | |
| III. Requirements of Issuer | | | |
| A. Must be a Special Purpose | | | |

| Guideline Section | <u>Section Number</u> <u>Trust Agreement</u> | <u>Page Number</u> <u>Prospectus</u> | Endnote |
|----------------------------------|---|---|---------|
| Entity | | | |
| 1. (a) No employees | | | |
| (b) No obligations other | | | |
| than specified | | | |
| expenses | | | |
| 2. Single Offering unless | | | |
| Investment Grade | | | |
| 3. Supplemental Trust | | | |
| Agreement and Trustee | | | |
| B. Interest in Eligible Assets | | | |
| C. Opinion of Counsel | | | |
| D. Minimum Offering | | | |
| E. Proceeds Escrow | | | |
| 1. Offering & Investment | | | |
| Period-One year | | | |
| 2. Proceeds invested in 2 months | | | |
| F. Investments Other Than in | | | |
| Eligible Assets | | | |
| G. Monitoring by Rating | | | |
| Agency | | | |
| I. Issuer Reports | | | |
| 1. Performance reports | | | |
| 2. Forecasts v. Actual | | | |
| 3. Annual Audit | | | |
| IV. Requirements of Servicer | | | |
| A. Experience | | | |
| B. Financial Condition | | | |
| 1. Solvent | | | |
| 2. Ability to perform on | | | |
| Guarantees or | | | |
| advances | | | |
| 3. Financial statements | | | |
| C. Independence | | | |
| D. Servicer Reports | , | · | |
| 1. (a) Monthly | | | |
| Performance Reports | | | |
| (b) Monthly Credit | | | |
| Enhancement Status | | | |
| (c) Monthly Default | | | |

| Guideline Section | Section Number | Page Number | |
|-----------------------------|------------------------|-------------------|----------------|
| | <u>Trust Agreement</u> | Prospectus | Endnote |
| | | | |
| Notices | | | |
| 2. (a) Quarterly Originator | | | |
| Information | | | |
| (b) Percentage Acquired | | | |
| from Originator | | | |
| (c) Diversification of | | | |
| Eligible Assets from | | | |
| Originator | | | |
| E. Termination & | | | |
| Replacement | | | |
| V. Requirements of Trustee | | | |
| A. General Requirements | | | |
| B. Experience | | | |
| C. Independence | | | |
| 1. Unaffiliated with | | | |
| Servicer, Sponsor or | | | |
| Issuer | | | |
| 2. Not more the 5% of | | | |
| Total Revenue from | | | |
| Trustee Fee's with | | | |
| Sponsor and Servicer | | | |
| 3. Not more than 5% of | | | |
| loan portfolio from | | | |
| Issuer, Sponsor or | | | |
| Servicer | | | |
| D. Withdrawal or | | | |
| Termination | | | |
| E. Duties | | | |
| 1. Custodianship of | | | |
| Documentation | | | |
| evidencing title or | | | |
| perfected security | | | |
| interest | | | |
| 2. Verify delivery of | | | |
| Reports pursuant to | | | |
| Trust Agreement and | | | |
| the Securities | | | |
| Exchange Act of 1934 | | | |
| 3. Examine all documents | | | |
| for violations of terms | | | |
| and conditions of Trust | | | |
| Agreement | | | |
| 0 | | | |

| Guideline Section | <u>Section Number</u> Trust Agreement | <u>Page Number</u> <u>Prospectus</u> | <u>Endnote</u> |
|---|--|---|----------------|
| 4. Notification and implementation of remedial actions upon default 5. Trustee Authority to Replace Servicer F. Trustee Report | | | |
| VI. Suitability of Security B. Income & Net Worth Standards C. Determination that Sale is Suitable & Appropriate D. Subscription Agreements E. Confirmation | | | |
| VII. Fees, Compensation and A. Disclosure of Consideration, Subordination of Sponsor's Interest in Cash Flow and Eligible Assets B. Organizational & Offering Expenses C. Origination Fees & Acquisition Expenses D. Permitted Expenses. Allowed Expenses, no duplicate fees 1. No rent, depreciation, salaries, administrative items of Sponsor or Servicer 2. Table E. Servicing Fees | | | |
| VIII. Conflicts of Interest A. 1. Sales of Sponsor Eligible Assets to Issuer Unless Investment Grade or: (a) at closing of offering and disclosed; | | | |

| Guideline Section | <u>Section Number</u> Trust Agreement | <u>Page Number</u> <u>Prospectus</u> | Endnote |
|--|--|---|----------------|
| and (b) price is fair | | | |
| market value | | | |
| 2. Temporary purchases | | | |
| to facilitate transaction | | | |
| unless Investment Grade or: (a) price is | | | |
| cost; and (b) no other | | | |
| benefit | | | |
| B. Sales of Eligible Assets to | | | |
| Sponsor or Servicer | | | |
| C. Commingling D. Multiple Offerings | | | |
| E. Other Affiliated | | , | |
| Transactions | | | |
| | | | |
| IX. Disclosure & Marketing B. Prospectus | | | |
| 1. Prohibited | | | |
| Representation | | | |
| forecasts | | | |
| 2. Prior Performance | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| Additional Supplemental Cros | a Dafaranaas | | |
| Autional Supplemental Cros | ss References. | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| Name: | | | |
| | | | |

Reasons to make these changes and conclusion.

The asset backed guidelines do not offer a sample cross reference sheet and fail to define the term "Cross Reference Sheet." The asset backed guidelines do not require the cross reference sheet with the application. A first time applicant may be unaware of the need to prepare and file a cross reference sheet. This may delay an offering from an initial review. The proposals will define the term cross reference sheet, require it to be filed upon the request of the Administrator and provide instructions. There are no new substantive changes to the Guidelines.

We encourage you to review the accompanying memorandum and submit your comments to the members of the project group.